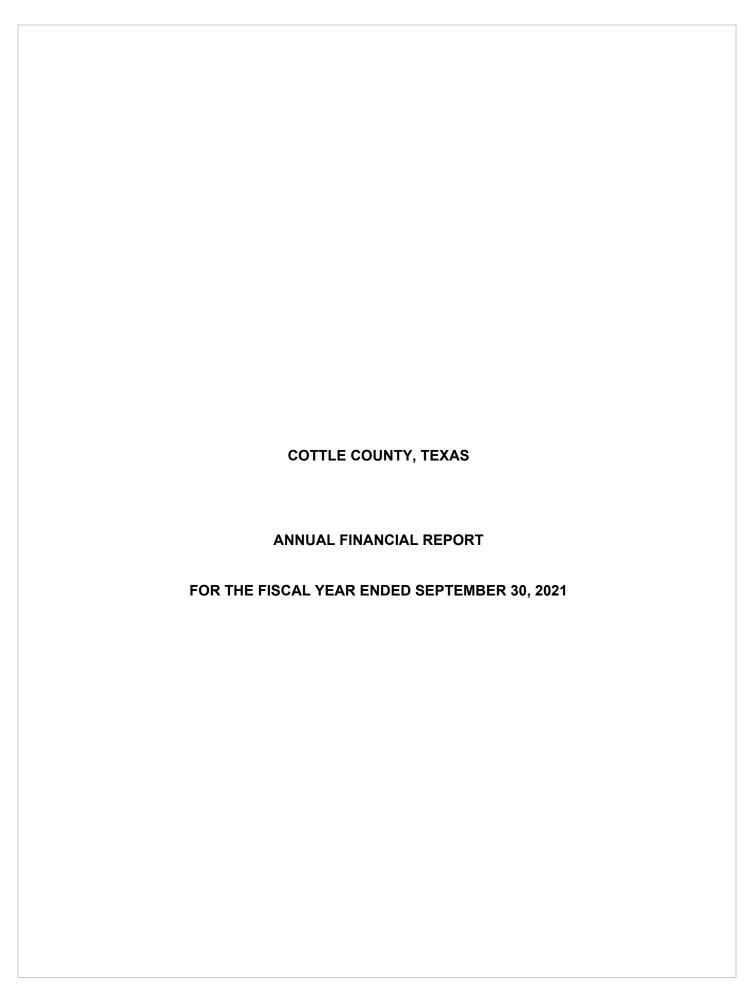
#### **COTTLE COUNTY, TEXAS**

#### **ANNUAL FINANCIAL REPORT**

FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021



#### **COTTLE COUNTY, TEXAS**

#### ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021

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#### 8215 NASHVILLE AVENUE

LUBBOCK, TEXAS 79423-1954

#### **Independent Auditor's Report**

To the Honorable Judge and Members of the Commissioners' Court of Cottle County, Texas

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Cottle County, Texas (the County), as of and for the fiscal year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Cottle County, Texas, as of September 30, 2021, and the respective changes in financial position, thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedule of changes in net pension asset and related ratios, schedule of employer contributions, and budgetary comparison information on pages 3 through 9 and 33 through 37 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report January 14, 2022, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering of the County's internal control over financial reporting and compliance.

Bolinger, Segars, Silbert & Mars LLP

Certified Public Accountants

Lubbock, Texas

January 14, 2022

#### **COTTLE COUNTY, TEXAS**

### MANAGEMENT'S DISCUSSION AND ANALYSIS (Required Supplementary Information)

This section of Cottle County's (the County) annual financial report presents our discussion and analysis of the County's financial performance during the fiscal year ended September 30, 2021. Please read it in conjunction with the County's financial statements.

#### **FINANCIAL HIGHLIGHTS**

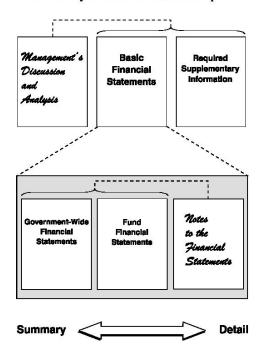
- The County's total combined net position was \$4,743,808 at September 30, 2021. Of this amount, \$2,983,574 (unrestricted net position) may be used to meet the County's ongoing obligations.
- During the year, the County's expenses were \$216,104 less than the \$1,934,465 generated in taxes and other revenues for governmental activities.
- The General Fund reported a fund balance this year of \$2,737,092. Of this amount, \$2,625,578 is available for spending at the government's discretion.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This annual report consists of three parts—Management's Discussion and Analysis (this section), the basic financial statements, and required supplementary information. The basic financial statements include two kinds of statements that present different views of the County:

- The first two statements are Government-Wide Financial Statements that provide both long-term and short-term information about the County's overall financial status.
- The remaining statements are Fund Financial Statements that focus on individual parts of the government, reporting the County's operations in more detail than the government-wide statements.
- The Governmental Funds Statements tell how general government services were financed in the short-term as well as what remains for future spending.
- Fiduciary Fund Statements provide information about the financial relationships in which the County acts solely as a trustee or agent for the benefit of others, to whom the resources in question belong.

Figure A-1. Required Components of the County's Annual Financial Report



The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements. Figure A-1 shows how the required parts of this annual report are arranged and related to one another.

Figure A-2 summarizes the major features of the County's financial statements, including the portion of the County government they cover and the types of information they contain. The remainder of this overview section of Management's Discussion and Analysis explains the structure and contents of each of the statements.

FIGURE A-2
MAJOR FEATURES OF THE COUNTY'S GOVERNMENT-WIDE AND FUND STATEMENTS

Type of Statement	Government-Wide	Governmental Funds	Fiduciary Funds
Scope	Entire County's government (except fiduciary funds)	The activities of the County that are not proprietary or fiduciary	Instances in which the County is the trustee or agent for someone else's resources
Required financial	Statement of net position	Balance Sheet (assets + deferred outflows - liabilities - deferred inflows)	Statement of fiduciary net position
statements	Statement of activities	Statement of revenues, expenditures and changes in fund balances	Statement of changes in fiduciary net position
Accounting basis and measurement focus	Accrual accounting and economic resource focus	Modified accrual accounting and current financial resources focus	· · · · · · · · · · · · · · · · · · ·
Type of asset/liability information	All assets and liabilities, both financial and capital, short-term and long-term	Only assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets included	All assets and liabilities, both short-term and long- term; the Agency's funds do not currently contain capital assets, although they can
Type of flow/outflow All revenues and expenses during year, regardless of when cash is received or paid		Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services are received	All revenues and expenses during year, regardless of when cash is received or paid

#### **Government-Wide Statements**

The government-wide statements are designed to provide readers with a broad overview of the County's finances, using accounting methods similar to those used by private-sector companies. The Statement of Net Position (Page 10) presents information on all of the County's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the County's financial position is improving or deteriorating when examined in conjunction with nonfinancial factors. The Statement of Activities (Page 11) presents information showing how the government's net position changed during the fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows.

Both of these government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges. Governmental activities include general government, public safety, highways and streets, sanitation, economic development, culture, and recreation. These activities are financed primarily by property taxes and grants.

#### **Fund Financial Statements**

The Fund Financial Statements provide more detailed information about the County's most significant funds – not the County as a whole. Funds are groupings of related accounts that the County uses to keep track of specific sources of funding and spending for particular purposes. The County, like other state and local governments, uses funds to show compliance with finance-related legal requirements as well as to control and manage money for other particular purposes.

The County has three types of funds:

• Governmental funds—Most of the County's basic services are included in governmental funds, which focus on short-term inflows and outflows of available resources and the balances of these resources that are available at the end of the year. Because the focus of governmental funds is narrower than that of the Government-Wide Financial Statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the Government-Wide Financial Statements. By doing so, readers may better understand the long-term impact of the government's near term financing decisions. Both the Governmental Fund Balance Sheet and the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities. These reconciliations can be found on Pages 13 and 15 of the basic financial statements section.

The County's primary governmental fund is the General Fund which is used to account for all financial resources except those required to be accounted for in another fund.

Special revenue funds—Used to account for proceeds of specific revenue sources that are legally
restricted to expenditures for specific purposes or designated to finance particular functions or activities
of the County.

The County adopts an annual appropriated budget for its General Fund and Road and Bridge Fund. A budgetary comparison schedule has been provided on Pages 35 and 36 to demonstrate compliance with these budgets.

• Fiduciary funds—The County is the trustee, or fiduciary, for certain funds. The County is responsible for ensuring that the assets reported in these funds are used for their intended purposes. All of the County's fiduciary activities are reported in a separate Statement of Fiduciary Net Position on Page 16 and the Statement of Changes in Fiduciary Net Position on Page 17. Fiduciary funds are not reflected in the Government-Wide Financial Statements because the County cannot use these assets to finance its operations.

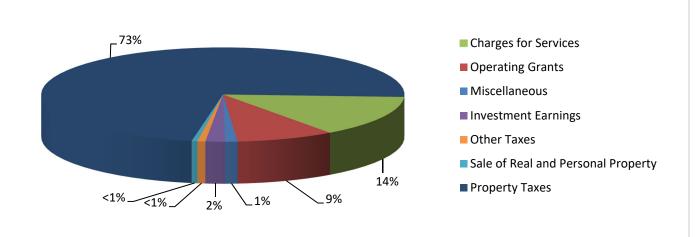
#### FINANCIAL ANALYSIS OF THE COUNTY AS A WHOLE

The County's combined net position was \$4,743,808 at September 30, 2021. The County's net position reflects its net investment in capital assets (e.g. land, buildings, machinery, equipment) of \$1,131,621, net of accumulated depreciation, and any related outstanding debt. An additional portion of the County's net position (approximately 13.25%) represents resources that are subject to restrictions on how they may be used. The remaining balance of unrestricted net position, \$2,983,574, may be used to meet the County's ongoing obligations to the citizens and creditors.

Table A-1
Cottle County's Net Position
(in thousands)
September 30, 2021 and 2020

	Governmental Activities					
		2021		2020		
Current and Other Assets Capital and Non-Current Assets	\$	3,570 1,340	\$ 	3,198 1,483		
Total Assets	\$	4,910	\$	4,681		
Deferred Outflows of Resources	\$	98	\$	34		
Current Liabilities Long-Term Liabilities	\$	27 7	\$	129 4		
Total Liabilities	\$	34	\$	133		
Deferred Inflows of Resources	\$	231	\$	54		
Net Position Net Investment in Capital Assets Restricted Unrestricted Total Net Position	\$	1,132 628 2,984 4,744	\$ 	1,281 512 2,735 4,528		
Total Net Position	» <u>——</u>	4,744	Φ	4,528		

**Changes in Net Position**—The County's net position increased by \$216,104 during the current fiscal year.



**Governmental Activities**—Total revenues for the fiscal year ending September 30, 2021 were \$1,934,465. Approximately 74% of the County's revenue comes from property taxes and other taxes, while 14% comes from charges for services. Operating grants account for 9% of total revenues. Investment earnings, sale of real and personal property, and miscellaneous accounted for another 3%.

Expenditures increased by approximately \$7,000 from the prior year.

Table A-2
Cottle County Changes in Net Position
(in thousands)
For the Years Ended September 30, 2021 and 2020

•	Governmental Activities					
		2021		2020		
Revenues:						
Program Revenues						
Charge for Services	\$	274	\$	300		
Operating Grants and Contributions		168		157		
Capital Grants and Contributions				128		
General Revenues						
Property Taxes		1,414		1,458		
Investment Earnings		34		47		
Other Income		35		22		
Sale of Real and Personal Property		10		269		
Total Revenues	\$	1,935	\$	2,381		
Expenses:						
General Administration	\$	321	\$	296		
Judicial Administration		224		217		
Financial Administration		120		123		
Public Facilities		52		63		
Public Safety		218		170		
Road and Bridge		539		584		
EMS		238		244		
Extension Service	,	7		15		
Total Expenses	\$	1,719	\$	1,712		
Increase in Net Position	\$	216	\$	669		
Beginning Net Position		4,528		3,859		
Ending Net Position	\$	4,744	\$	4,528		

#### FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS

As of the end of the fiscal year, the County's governmental funds reported a combined fund balance of \$3,285,571, an increase of \$330,052 over the prior year. Approximately 80% or \$2,625,578 is unassigned fund balance, which is available for spending at the government's discretion. The remainder of the fund balance is restricted for special purposes by virtue of special revenue funds and enabling legislation.

The General Fund is the chief operating fund of the County. At the end of the fiscal year, \$2,625,578 of fund balance is unassigned. As a measure of the fund's liquidity, it may be useful to compare unassigned fund balances to total fund expenditures. Unassigned fund balances represent 224% of total General Fund expenditures.

**General Fund Budgetary Highlights** — At the end of the year, actual expenditures were \$100,182 under final budgeted amounts. Revenues exceeded the budget by \$183,075.

#### **CAPITAL ASSETS AND DEBT ADMINISTRATION**

Capital Assets — As of September 30, 2021, the County had invested \$3,929,017 in a broad range of capital assets, including land, buildings and improvements, and equipment.

Major events affecting capital assets during the year were:

- Purchased a vehicle for Precinct 3
- Courthouse improvements

More detailed information about the County's capital assets can be found on page 25.

Table A-3 Cottle County's Capital Assets

(in thousands)

	Governmental Activities					
	2021		2020			
Land	\$ 41	\$	41			
Buildings and Improvements	1,906		1,827			
Machinery and Equipment	 1,982	_	2,190			
Total	\$ 3,929	\$	4,058			
Less: Total Accumulated Depreciation	 (2,797)	_	(2,777)			
Net Capital Assets	\$ 1,132	\$_	1,281			

**Long-Term Debt** — At the end of the year, the County had no long-term debt.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

- The appraised value used for the 2021-2022 budget preparation is estimated to be down from the 2020 valuation.
- The tax rate established for 2021 is \$.8130, which is a higher rate than used in 2020.
- Property tax revenue is estimated to decrease by 3.93% or \$54,965 for the 2021-2022 fiscal year end.
- Inflationary trends in the region compare favorably to national indices.

These factors and others were taken into consideration when preparing the General Fund budget for the 2021 fiscal year.

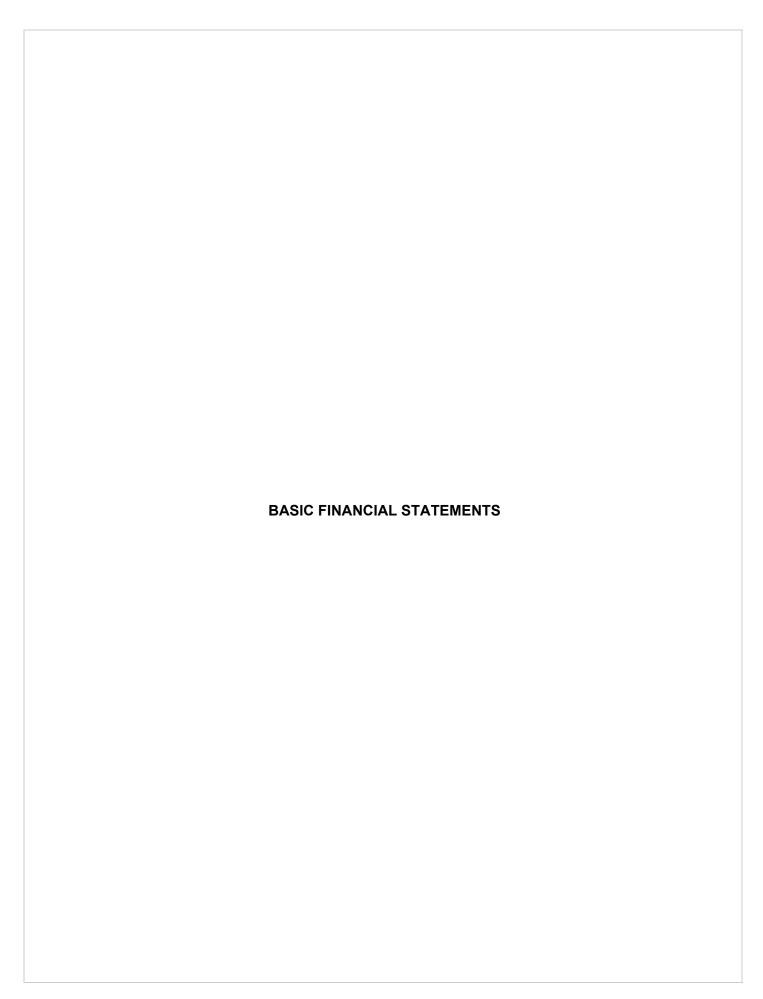
Amounts available for appropriation in the General Fund budget are \$1,273,779, a decrease of \$639 under the 2020-2021 final budget. A budgeted decrease in property tax revenue led to this decrease in the budget for the General Fund.

Budgeted expenditures are expected to decrease \$639 to \$1,273,779. The County has added no major new programs or initiatives to the 2022 budget.

If these estimates are realized, the County's budgetary General Fund balance is expected to be unchanged.

#### **CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the County's finances and to demonstrate the County's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional financial information should be directed to the Office of the Cottle County Treasurer, P.O. Box 468, Paducah, Texas 79248.



#### -10-COTTLE COUNTY, TEXAS

Exhibit A-1

### STATEMENT OF NET POSITION SEPTEMBER 30, 2021

	,	Primary Government
		overnmental
	O	Activities
ASSETS:		7101171100
Cash and Cash Equivalents	\$	614,663
Investments		2,763,371
Receivables (Net of Allowance for Uncollectibles)		162,415
Prepaid Expenses		31,380
Noncurrent Assets:		
Net Pension Asset		208,692
Capital Assets (Net of Accumulated Depreciation):		
Land		41,190
Machinery and Equipment		543,677
Buildings and Improvements	<sub>e</sub> -	546,754
Total Assets	<b>»</b>	4,912,142
DEFERRED OUTFLOWS OF RESOURCES:		
Pension Plan - Employer Contributions Made after Measurement Period	\$	31,105
Pension Plan - Changes in Assumptions	Ψ	66,999
Total Deferred Outflows of Resources	<u>\$</u>	98,104
Total Bolottoa Gallione of Necocalogo	<u> </u>	00,101
LIABILITIES:		
Accounts Payable	\$	28,348
Noncurrent Liabilities:		
Accrued Compensated Absences	_	7,500
Total Liabilities	\$	35,848
DEFERRED INFLOWS OF RESOURCES:	Φ.	F 000
Unearned Revenue - Subsidy Distribution	\$	5,000
Unearned Revenue - Unspent Grant Funds Pension Plan - Difference in Expected and Actual Experience		141,784 13,063
Pension Plan - Difference in Projected and Actual Experience  Pension Plan - Difference in Projected and Actual Earnings		70,743
Total Deferred Inflows of Resources	<u>\$</u>	230,590
Total Deterred filliows of Nesources	Ψ	230,330
NET POSITION:		
Net Investment in Capital Assets	\$	1,131,621
Restricted For:		
Road and Bridge		546,841
Enabling Legislation		81,772
Unrestricted	. <del></del>	2,983,574
Total Net Position	\$	4,743,808

### -11COTTLE COUNTY, TEXAS

#### Exhibit A-2

### STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021

				Progran	n Rev	venues	_	Net (Expense) Revenue and Changes in Net Position
				es, Fees &		Operating	_	Primary Gov.
			С	harges for		Grants and		Governmental
		Expenses		Services	_	Contributions		Activities
Functions/Programs								
PRIMARY GOVERNMENT:								
Governmental Activities								
General Government	\$	320,657	\$	10,785	\$	8,857	\$	(301,015)
Judicial Administration		224,484		93,140		24,881		(106,463)
Financial Administration		119,589				10,755		(108,834)
Public Facilities		51,676						(51,676)
Public Safety		217,983		3,038				(214,945)
Road and Bridge		539,110		79,087		46,675		(413,348)
EMS		237,781		88,299		77,200		(72,282)
Extension Service		7,081				100.000		(7,081)
Total Governmental Activities	\$ <u></u>	1,718,361	\$	274,349	\$_	168,368	\$	(1,275,644)
Genera	al Reve	nues:						
Pro	perty T	axes, Levied f	or Gene	eral Purposes	6		\$	1,413,580
Oth	er Tax	es		•				13,524
Inve	estmen	t Earnings						33,607
Mis	cellane	ous					_	21,172
	Total G	Seneral Reven	ues				\$	1,491,748
Cha	ange in	Net Position					\$	216,104
Net Po	sition -	Beginning						4,527,704
		Ending					\$	4,743,808

#### -12-COTTLE COUNTY, TEXAS

#### Exhibit A-3

#### BALANCE SHEET GOVERNMENTAL FUNDS SEPTEMBER 30, 2021

		Major Funds			Nor	n-Major Fund		Total
		General Fund	- F	Road & Bridge Fund	She	riff's Forfeited Funds	_	Governmental Funds
ASSETS:								
Cash and Cash Equivalents	\$	363,092	\$	249,933	\$	1,638	\$	614,663
Investments		2,465,167		298,204				2,763,371
Accounts Receivable		44,652		1,492				46,144
Interest Receivable		3,565		1,580				5,145
Prepaid Expenses		31,380						31,380
Taxes Receivable		62,792		12,518				75,310
Allowance for Uncollectible Taxes (Credit)		(28,947)	_	(5,741)				(34,688)
Total Assets	\$_	2,941,701	\$_	557,986	\$	1,638	\$	3,501,325
LIABILITIES:								
Accounts Payable	\$	23,980	\$	4,368	\$		\$	28,348
Total Liabilities	\$	23,980	\$	4,368	\$	0	\$	28,348
DEFERRED INFLOWS OF RESOURCES:								
Unavailable Revenue - Property Taxes	\$	33,845	\$	6,777	\$		\$	40,622
Unearned Revenue - Subsidy Distribution		5,000						5,000
Unearned Revenue - Unspent Grant Funds		141,784						141,784
Total Deferred Inflows of Resources	\$	180,629	\$	6,777	\$	0	\$	187,406
FUND BALANCES:								
Nonspendable - Prepaids	\$	31,380	\$		\$		\$	31,380
Restricted for:								
Road and Bridge				546,841				546,841
Enabling Legislation		80,134				1,638		81,772
Unassigned:								
Reported in the General Fund	_	2,625,578	_					2,625,578
Total Fund Balances	\$	2,737,092	\$	546,841	\$	1,638	\$	3,285,571

#### -13-COTTLE COUNTY, TEXAS

Exhibit A-4

# RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2021

Total Fund Balances - Governmental Funds Balance Sheet	\$	3,285,571
Amounts reported for governmental activities in the Statement of Net Position (SNP) are different because:		
Capital assets used in governmental activities are not reported in the funds.		1,131,621
Payables for compensated absences which are not due in the current period are not reported in the funds.		(7,500)
Net pension asset, deferred outflows and deferred inflows are not recognized in the governmental funds.		222,990
Revenues unavailable to pay for current period expenditures are deferred in the funds.		40,622
To record the Justice of the Peace and County/Dist. Clerk Fines.	_	70,504
Net Position of Governmental Activities - Statement of Net Position	\$	4,743,808

#### -14-COTTLE COUNTY, TEXAS

Exhibit A-5

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Major Funds		No	n-Major Fund	Total		
	 General Fund	F	Road & Bridge Fund	She	eriff's Forfeited Funds	(	Governmental Funds
Revenues:							
Taxes:							
Property Taxes	\$ 1,085,676	\$	334,903	\$		\$	1,420,579
Other Taxes	13,524						13,524
License and Permits			67,119				67,119
Intergovernmental Revenue and Grants	121,692		46,676				168,368
Charges for Services	88,433						88,433
Fines and Fees	96,294		11,969				108,263
Investment Earnings	30,902		2,705				33,607
Other Revenue	20,972		199				21,171
Total Revenues	\$ 1,457,493	\$	463,571	\$	0	\$	1,921,064
Expenditures:							
Current:							
General Government	\$ 309,579	\$		\$		\$	309,579
Judicial Administration	210,504						210,504
Financial Administration	123,957						123,957
Public Facilities	107,564						107,564
Public Safety	194,885						194,885
Road & Bridge			425,344		1,297		426,641
EMS	220,666						220,666
Extension Service	7,081						7,081
Total Expenditures	\$ 1,174,236	\$	425,344	\$	1,297	\$	1,600,877
Excess (Deficiency) of Revenues	 , ,		,		•		, ,
Over (Under) Expenditures	\$ 283,257	\$	38,227	\$	(1,297)	\$	320,187
Other Financing Sources and (Uses):							
Transfers In / (Out)	\$ 10,000	\$	(10,000)	\$	0	\$	0
Sale of Real and Personal Property			9,865				9,865
Total Other Financing Sources (Uses)	\$ 10,000	\$	(135)	\$	0	\$	9,865
Net Change in Fund Balances	\$ 293,257	\$	38,092	\$	(1,297)	\$	330,052
Fund Balances - Beginning	 2,443,835	_	508,749		2,935		2,955,519
Fund Balances - Ending	\$ 2,737,092	\$	546,841	\$	1,638	\$	3,285,571

#### -15-COTTLE COUNTY, TEXAS

**Exhibit A-6** 

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2021

Net Change in Fund Balances - Total Governmental Funds	\$	330,052
Amounts reported for governmental activities in the Statement of Activities (SOA) are different because:		
Current year capital outlay payments are expenditures in the Fund Financial Statements, but they should be shown as increases in capital assets in the Government-Wide Financial Statements. The net effect of removing capital outlay is to increase net position.		112,985
Depreciation is not recognized as an expense in governmental funds since it does not require the use of current financial resources. The net effect of the current year's depreciation is to decrease net position.		(262,011)
Compensated absences are reported as the amount earned in the SOA and as the amount paid in the funds.		(3,583)
Net change in pension expense to convert amounts paid in for the governmental funds to accrued pension expense for governmental activities.		35,125
Property tax revenues are deferred in the funds. The change in the beginning and ending balances is recorded in the SOA.		(6,999)
To record the change in the Justice of the Peace and County/Dist. Clerk fines receivable.	_	10,535
Change in Net Position of Governmental Activities - Statement of Activities	\$ <u>_</u>	216,104

#### -16-COTTLE COUNTY, TEXAS

Exhibit A-7

#### STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS SEPTEMBER 30, 2021

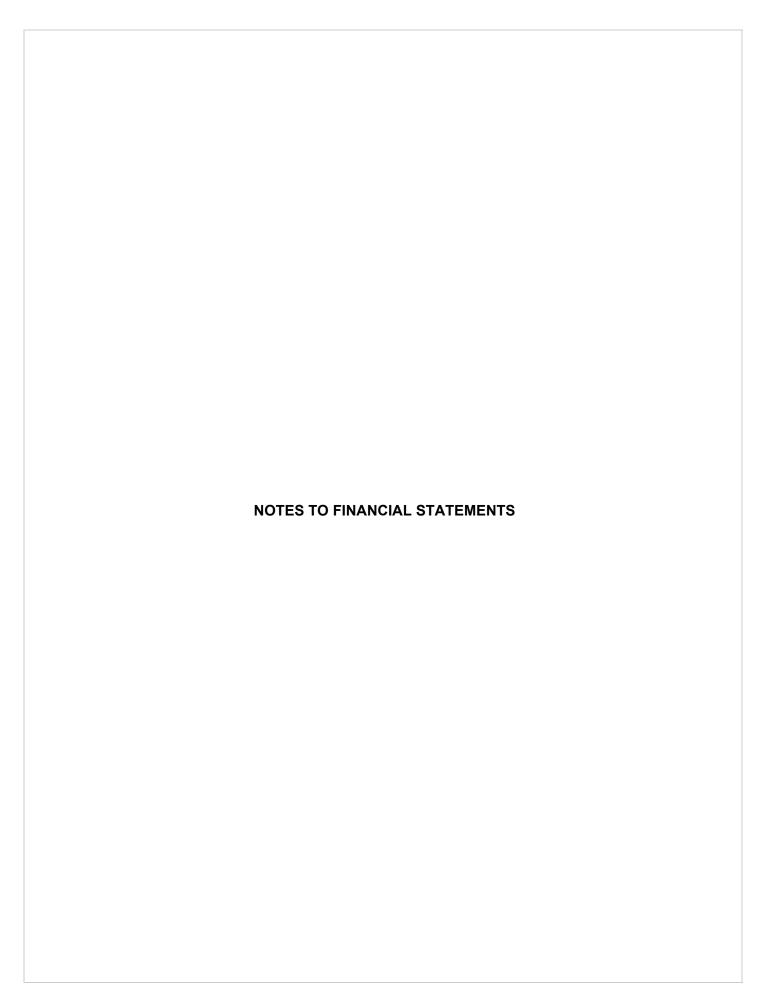
ASSETS:	
Cash in Bank	\$ 39,613
LIABILITIES:	
Total Liabilities	\$ 0
NET POSITION:	
Unrestricted Net Position	\$ 39,613

### -17COTTLE COUNTY, TEXAS

Exhibit A-8

#### STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS SEPTEMBER 30, 2021

ADDITIONS	
Fines and Fees Collected Other	\$ 307,174 316 \$ 307,490
DEDUCTIONS	
Fines and Fees Distributed Other	\$ 304,977 5,480 \$ 310,457
Change in Net Position	\$ (2,967)
NET POSITION	
October 1, 2020 (Beginning)	0
Prior Period Adjustment	42,580
September 30, 2021 (Ending)	\$39,613_



#### -18-COTTLE COUNTY, TEXAS

#### NOTES TO FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. REPORTING ENTITY

The authority of county governments and their specific functions and responsibilities are created by and are dependent upon laws and legal regulations of the Texas State Constitution and V.A.C.S. Cottle County, Texas (the County) operates under a county judge/commissioners court type of government as provided by state statute.

The accounting and reporting framework and the more significant accounting principles and practices are discussed in subsequent sections of the Notes. The remainder of the Notes are organized to provide explanations, including required disclosures, of the County's financial activities for the fiscal year ended September 30, 2021.

The County is a body, corporate and political, which performs all local government functions within its jurisdiction. The County is governed by an elected County Judge and four County Commissioners elected from individual precincts. The Judge and four Commissioners form the governing body, the Commissioners' Court. Various branches of the County government are led by duly elected officials who serve in their positions. These other elected officials are responsible only to the voters for their performance and for the operations of their individual offices but must seek budget approval from the Commissioners' Court. There are no component units (other governmental entities) over which the County exercises significant controls or has oversight responsibility.

#### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The Statement of Net Position and the Statement of Activities are Government-Wide Financial Statements. They report information on all of the County's non-fiduciary activities with most of the interfund activities removed. Governmental activities include programs supported primarily by taxes, fines and fees, grants, and other intergovernmental revenues.

The Statement of Activities presents a comparison between expenses and program revenues for each function of the County's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) fees, fines, and charges paid by the recipients of goods or services offered by the program, and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Interfund activities between governmental funds appear as due to/due from on the Governmental Fund Balance Sheet and as other resources and other uses on the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balance. All interfund transactions between governmental funds are eliminated on the Government-Wide Statements. Interfund activities between governmental funds and fiduciary funds remain as due to/due from on the Government-Wide Statement of Activities.

#### -19-COTTLE COUNTY, TEXAS

#### NOTES TO FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021

The fund financial statements provide reports on the financial condition and results of operations for two fund categories – governmental and fiduciary. Since the resources in the fiduciary funds cannot be used for County operations, they are not included in the Government-Wide Statements. The County considers some governmental funds major and reports their financial condition and results of operations in a separate column.

### C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

The Government-Wide Financial Statements use the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements use the current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current assets, current liabilities and fund balances are included on the balance sheet. Operating statements of these funds present net increases and decreases in current assets (i.e., revenues and other financing sources and expenditures and other financing uses).

Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become measurable and available. Available means collectible within the current period or expected to be collected within 60 days after year end and be used to pay liabilities of the current period. Expenditures are generally recognized in the accounting period in which the fund liability is incurred, if measurable. Exceptions to this general rule include unmatured principal and interest on general long-term obligations which are recognized when due. This exception is in conformity with accounting principles generally accepted in the United States of America. Agency funds are purely custodial (assets equal liabilities) and thus do not involve measurement of results of operations.

Property tax revenues and sales tax receipts are considered measurable and available when collected by the respective intermediary collecting agency and recognized as revenue at that time. Property tax revenues are considered measurable at the time of levy and are recognized as deferred revenue and taxes receivable, net of an allowance for estimated uncollectible taxes, at that time. Property tax revenues are considered available if collected within 60 days subsequent to year end. However, the amount of taxes collected in the period 60 days subsequent to year end are considered immaterial and not recorded as current year revenue. All tax collections expected to be received subsequent to year end are, therefore, reported as deferred revenues. Licenses and permits, fines and forfeits, and miscellaneous revenues are recorded as revenues when received in cash because they are generally not measurable until actually received. Investment earnings are recorded on the accrual basis in all funds.

#### -20-COTTLE COUNTY, TEXAS

#### NOTES TO FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021

Intergovernmental revenues are recorded on a basis applicable to the legal and contractual requirements of the individual grant programs. If funds must be expended on the specific purpose or project before any amounts will be paid to the County, revenues are recognized as the expenditures or expenses are recorded. If funds are virtually unrestricted and irrevocable, except for failure to comply with required compliance requirements, revenues are recognized when received or susceptible to accrual. Federal and State grants awarded on the basis of entitlement periods are recorded as intergovernmental receivables and revenues when entitlement occurs. All other federal reimbursable-type grants are recorded as intergovernmental receivables and revenues when the related expenditures are incurred.

Fiduciary Funds are accounted for on a flow of economic resources measurement focus and utilize the accrual basis of accounting. This basis of accounting recognizes revenues in the accounting period in which they are earned and become measurable and expenses in the accounting period in which they are incurred and become measurable. The County applies all GASB pronouncements as well as the Financial Accounting Standards Board pronouncements issued on or before November 30, 1989, unless these pronouncements conflict or contradict GASB pronouncements. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the Statement of Net Position.

#### D. FUND ACCOUNTING

The County applies GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions. This Statement establishes criteria for classifying governmental fund balances into specifically defined classifications. Classifications are hierarchical and are based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which the amounts in the funds may be spent. Application of the Statement requires the County to classify and report amounts in the appropriate fund balance classifications. The County's accounting and finance policies are used to interpret the nature and/or requirements of the funds and their corresponding assignment of restricted, committed, assigned, or unassigned. From interpretation of the adopted policy, the County will spend its fund in the following order: Committed, Assigned, and Unassigned, if more than one classification of fund balance is available.

The County reports the following classifications:

Nonspendable Fund Balance – Nonspendable fund balances are amounts that cannot be spent because they are either (a) not in spendable form – such as inventory or prepaid insurance or (b) legally or contractually required to be maintained intact – such as a trust that must be retained in perpetuity.

Restricted Fund Balance – Restricted fund balances are restricted when constraints placed on the use of resources are either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.

Restrictions are placed on fund balances when legally enforceable legislation establishes the County's right to assess, levy, or charge fees to be used for a specific purpose – such as the County's property tax revenue for debt service requirements, which must be used to repay debt. Legal enforceability means that the County can be compelled by an external party to use resources created by enabling legislation only for the purposes specified by the legislation.

### -21COTTLE COUNTY, TEXAS

#### NOTES TO FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021

Committed Fund Balance – Committed fund balances are amounts that can only be used for specific purposes as a result of constraints imposed by the Commissioners Court. Committed amounts cannot be used for any other purposes unless the Council removes those constraints by taking the same type of actions (legislation, resolution, or ordinance). Committed fund balances include non-liquidated encumbrances at year end that are carried forward to the next fiscal year. Amounts in the committed fund balance classification may be used for other purposes with appropriate due process by the Commissioners Court. Committed fund balances differ from restricted balances because the constraints on their use do not come from outside parties, constitutional provisions, or enabling legislation.

Assigned Fund Balance – Assigned fund balances are amounts that are constrained by the County's intent to be used for specific purposes but are neither restricted nor committed. Intent is expressed by (a) the County Treasurer or (b) an appointed body or official to which the Commissioners Court has delegated the authority to assign, modify, or rescind amounts to be used for specific purposes.

Assigned fund balance includes (a) all remaining amounts that are reported in governmental funds (other than the General Fund) that are not classified as nonspendable, restricted, or committed, and (b) amounts in the General Fund that are intended to be used for a specific purpose. Specific amounts that are not restricted or committed in a special revenue, capital projects, debt service, or permanent fund, are assigned for purposes in accordance with the nature of their fund type. Assignment with the General Fund conveys that the intended use of those amounts is for specific purposes that are narrower than the general purposes of the County itself.

*Unassigned Fund Balance* – Unassigned fund balance is the residual classification for the General Fund. This classification represents General Fund balance that has not been assigned to other funds, and that has not been restricted, committed, or assigned to specific purposes within the General Fund.

The accounts of the County are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. County funds do not include funds held by County offices, which are not yet remitted to the County Treasurer. County funds are amounts which have been received by the County Treasurer and which are subject to control by the Commissioners' Court. These various County funds, which are reported as Governmental Funds in the financial statements of this report, are grouped into three fund types: General Fund, Road and Bridge Fund, and Special Revenue Funds. The remaining funds held by other County offices are reported as Fiduciary Funds and are not subject to control by the Commissioner's Court.

The County maintains the following funds:

#### Major Governmental Funds:

General Fund - The General Fund is the general operating fund of the County. It is used to account for all financial resources except those required to be accounted for in another fund.

### -22COTTLE COUNTY, TEXAS

#### NOTES TO FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021

Road and Bridge Fund - The Road and Bridge Fund is a special revenue fund that is used to account for resources used by the County in connection with providing transportation services to its citizens.

#### Non-Major Governmental Funds:

Special Revenue Funds - Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than special assessments, expendable trusts, or major capital projects) that are legally restricted to expenditures for specified purposes, or designated to finance particular functions or activities of the County.

#### Fiduciary Funds:

Fiduciary Funds, which include funds held by County offices, also are used to account for assets held by the County in a trustee capacity or as an agent for individuals, private organizations, other government, and/or other funds. These include Custodial Funds. During the year ended September 30, 2021, the County adopted GASB Statement No. 84 (GASB 84) for Fiduciary Activities. As a result, the agency funds were redefined as custodial funds, which are required to recognize revenues and expenses and maintain a net position. Adoption of GASB 84 required a prior period adjustment to the fiduciary net position in order to report these effects retroactively. The adjustment to beginning fiduciary net position was \$42,580.

#### E. OTHER ACCOUNTING POLICIES

- 1. The County considers all highly liquid investments purchased with an original maturity of three months or less to be cash equivalents.
- 2. In the Government-Wide Financial Statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities.
- 3. Capital assets include land, buildings, furniture, and equipment and are reported in the applicable governmental activities columns in the Government-Wide Financial Statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Buildings, vehicles, furniture, and equipment of the County are depreciated using the straight line method over the following estimated useful lives:

Assets	Years
Buildings and Improvements	15-30
Vehicles and Equipment	3-15

### -23COTTLE COUNTY, TEXAS

#### NOTES TO FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021

4. The County provides statutory workers' compensation insurance for its employees through Texas Association of Counties (TAC), a joint insurance fund, in which the County is a member.

#### II. PROPERTY TAX

Property taxes are levied by October 1st in conformity with Subtitle E, Texas Property Tax Code. Taxes are due on receipt of the tax bill and are delinquent if not paid before February 1 of the year following the year in which imposed. On January 1st of each year, a tax lien attaches to property to secure the payment of all taxes, penalties, and interest ultimately imposed.

Legislation was passed in 1979 and amended in 1981 by the Texas Legislature that affects the methods of property assessment and tax collection in the County. This legislation, with certain exceptions, exempts intangible personal property, household goods, and family-owned automobiles from taxation. In addition, this legislation creates a "Property Tax Code" and provides, among other things, for the establishment of county-wide Appraisal Districts and for the State Property Tax Board which commenced operation in January of 1980.

Cottle County Appraisal District appraises property values in the County. The Cottle County Tax Assessor-Collector assesses and collects the County's property taxes. The County is required under the Property Tax Code to assess all property within the Appraisal District on the basis of 100% of its appraised value and is prohibited from applying any assessment ratios. Beginning January 1, 1984, the value of property within the Appraisal District must be reappraised every three years. The County may challenge appraised values established by the Appraisal District through various appeals and, if necessary, legal action. Under this legislation, the County continues to set tax rates on County property. However, if the effective tax rates for bonds and other contractual obligations and adjustments for new improvements exceeds the rate for the previous year by more than eight percent, qualified voters of the County may petition for an election to determine whether to limit the tax rate to no more than eight percent above the effective tax rate of the previous year.

The County is permitted by Article 8, Section 9 of the State of Texas Constitution to levy taxes up to \$0.80 per \$100 of assessed valuation for general governmental services including the payment of principal and interest on general obligation long-term debt. The tax rates assessed for the year ended September 30, 2021 to finance maintenance and operations of the County and special assessments were \$.7291 and \$.0496 per \$100 valuation, respectively, for a total of \$.7787 per \$100 valuation.

The County's taxes on real property are a lien against such property until paid. The County may foreclose real property upon which it has a lien for unpaid taxes. Although the County makes little effort to collect delinquent taxes through foreclosure proceedings, delinquent taxes on property not otherwise collected are generally paid when there is a sale or transfer of the title on property.

### -24COTTLE COUNTY, TEXAS

#### NOTES TO FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021

#### III. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS

#### A. DEPOSITS AND INVESTMENTS

Legal and Contractual Provisions Governing Deposits and Investments

The funds of the County must be deposited and invested under the terms of a contract, contents of which are set out in the Depository Contract Law. The depository bank places approved pledged securities for safekeeping and trust with the County's agent bank in an amount sufficient to protect County funds on a day-to-day basis during the period of the contract. The pledge of approved securities is waived only to the extent of the depository bank's dollar amount of Federal Deposit Insurance Corporation (FDIC) insurance.

At September 30, 2021, the carrying amount of the County's deposits was \$614,663 and the bank balance was \$668,658.

The Public Funds Investment Act (Government Code Chapter 2256) (the Act) contains specific provisions in the areas of investment practices, management reports and establishment of appropriate policies. Among other things, it requires the County to adopt, implement, and publicize an investment policy. That policy must address the following areas: (1) safety of principal and liquidity, (2) portfolio diversification, (3) allowable investments, (4) acceptable risk levels, (5) expected rates of return, (6) maximum allowable stated maturity of portfolio investments, (7) maximum average dollar-weighted maturity allowed based on the stated maturity date for the portfolio, (8) investment staff quality and capabilities, and (9) bid solicitation preferences for certificates of deposit. Statutes authorize the County to invest in (1) obligations of the U.S. Treasury, certain U.S. agencies, and the State of Texas, (2) certificates of deposit, (3) certain municipal securities, (4) money market savings accounts, (5) repurchase agreements, (6) bankers acceptances, (7) mutual funds, (8) investment pools, (9) guaranteed investment contracts, and (10) common trust funds. The Act also requires the County to have independent auditors perform test procedures related to investment practices as provided by the Act. The County is in substantial compliance with the requirements of the Act and with local policies.

The carrying value of investments (certificates of deposit with original maturity of more than three months) at September 30, 2021 was \$2,763,371.

Policies Governing Deposits and Investments:

In compliance with the Public Funds Investment Act, the County has adopted a deposit and investment policy.

That policy does not address the following risk:

Custodial Credit Risk – Deposits: This is the risk that in the event of bank failure, the County's deposits may not be returned to it. The County was not exposed to custodial credit risk since its deposits at year-end and during the year ended September 30, 2021 were covered by depository insurance or by pledged collateral held by the County's agent bank.

#### -25-COTTLE COUNTY, TEXAS

#### NOTES TO FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021

The County's investments are certificates of deposits covered by pledged securities.

#### **B. INTERFUND BALANCES AND TRANSFERS**

The County had no interfund balances in the current year ending September 30, 2021. The County did have interfund transfer in the current year ending September 30, 2021 between the General Fund and Precinct #4 for an interfund loan payment in the amount of \$10,000.

#### C. DISAGGREGATION OF RECEIVABLES

In the Government-Wide Statement of Net Position, the County reported the following receivables:

	_	Balance	_	Allowance	_	Net
Taxes Receivable	\$	75,311	\$	34,689	\$	40,622
Fee Office Receivable		895,306		824,802		70,504
Grant Receivable		175				175
EMS Recievable		99,102		55,497		43,605
Interest Receivable		5,145				5,145
Other Receivables		2,364	_		_	2,364
	\$	1,077,403	\$	914,988	\$	162,415

#### D. CAPITAL ASSET ACTIVITY

Capital asset activity for the County for the year ended September 30, 2021 was as follows:

		Balance October 1, 2020		Additions		Retirements		Balance September 30, 2021
Governmental Activities Non-Depreciable Assets Land	<b>-</b> \$	41,190	\$		\$		\$	41,190
Total Non-Depreciable Assets Depreciable Assets	\$_ \$_	41,190	\$_ \$_	0	\$	0	\$_	41,190
Buildings and Improvements Machinery and Equipment	\$	1,826,312 2,210,164	\$	80,009 32,976	\$	261,634	\$	1,906,321 1,981,506
Total Depreciable Assets  Totals at Historic Cost	\$_ \$_	4,036,476 4,077,666	\$_ \$_	112,985 112,985	\$ \$	261,634 261,634	\$_ \$_	3,887,827 3,929,017
Less Accumulated Depreciation Buildings and Improvement Machinery and Equipment	\$_	1,315,600 1,481,419	\$_	43,967 218,044	\$	261,634	\$_	1,359,567 1,437,829
Total Accumulated Depreciation Governmental Activities Capital	\$_	2,797,019	\$_	262,011	\$	261,634	\$_	2,797,396
Assets, Net	\$_	1,280,647	\$_	(149,026)	\$	0	\$_	1,131,621

#### -26-COTTLE COUNTY, TEXAS

#### NOTES TO FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021

Current year depreciation expense was charged to governmental functions as follows:

General Government	\$	14,247
Judicial		19,169
Public Facilities		24,437
Public Safety		24,844
Road and Bridge		153,514
Health and Welfare		25,800
Total Depreciation	\$_	262,011

#### E. RISK MANAGEMENT

#### Workers' Compensation

During the year ended September 30, 2021 employees of the County were covered by a workers' compensation plan administered by the Texas Association of Counties. The County paid a contribution of \$8,068 for the year ended September 30, 2021. These figures are subject to change based upon actual payroll figures.

#### Life Insurance

All employees are covered by a life insurance policy through SunLife Insurance at a cost to the County.

#### Health Care

During the year ended September 30, 2021, employees of the County were covered through Texas Association of Counties. The County pays a portion of the employee's coverage. The cost to the County for the year ended September 30, 2021 was \$136,021.

#### F. RETIREMENT PENSION PLAN

#### Plan Description:

The County provides retirement, disability and death benefits for all of its full-time employees through a non-traditional defined benefit pension plan in TCDRS. The Board of Trustees of TCDRS is responsible for the administration of the statewide agent multiple-employer public employee retirement system consisting of 817 nontraditional defined benefit pension plans. TCDRS in the aggregate issues a Comprehensive Annual Financial Report (CAFR) on a calendar basis. The CAFR is available upon written request from the Board of Trustees at P.O. Box 2034, Austin, Texas 78768-2034.

The plan provisions are adopted by the governing body of the employer, within the options available in the Texas state statutes governing TCDRS. Members can retire at ages 60 and above with eight or more years of service, with 30 years of service regardless of age, or when the sum of their age and years of service equals 80 or more. Members are vested after eight years of service.

### -27COTTLE COUNTY, TEXAS

#### NOTES TO FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021

Members are vested after eight years of service but must leave their accumulated contributions in the plan to receive any employer-financed benefit. Members who withdraw their personal contributions in a lump sum are not entitled to any amounts contributed by their employer.

Benefit amounts are determined by the sum of the employee's contributions to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the governing body of the employer within the actuarial constraints imposed by the Texas state statutes governing TCDRS so that the resulting benefits can be expected to be adequately financed by the employer's commitment to contribute. At retirement, death, or disability, the benefit is calculated by converting the sum of the employee's accumulated contributions and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the Texas state statutes governing TCDRS.

#### Pension Plan Fiduciary Net Position:

Detailed information about the TCDRS fiduciary net position is available in a separately-issued CAFR that includes financial statements and required supplementary information mentioned in the above section.

The information provided by TCDRS shows the following information regarding the Pension Plan fiduciary net position for the County as of December 31, 2020.

Net Pension Asset	 Total
Total Pension Liability	\$ 1,842,847
Less: Plan Fiduciary Net Position	 (2,051,539)
Net Pension Liability (Asset)	\$ (208,692)
Net Position as Percentage of Total Pension Liability	111.32%

#### Benefits Provided:

TCDRS provides service and disability retirement, as well as death and survivor benefits, to eligible employees (and their beneficiaries). The normal service retirement is at age 60 with eight years of credited service, when the sum of the member's age and years of credited service equals 80 or more years, or after 30 years of service regardless of age. There are no automatic post-employment benefit changes; including automatic COLAs. Ad hoc post-employment benefit changes, including ad hoc COLAs can be granted by the Texas Legislature as noted in the plan description above.

### -28COTTLE COUNTY, TEXAS

#### NOTES TO FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021

#### Contributions:

The plan is funded by monthly contributions from employee deposits and from employer contributions based on the covered payroll of employee members. Under the variable rate plan provisions, the contribution rate of the employer is actuarially determined annually. The required contribution was determined as part of the December 31, 2020 actuarial valuation using the entry age actuarial cost method.

The actuarial assumptions at December 31, 2020 included (a) a 7.50% investment rate of return (net of administrative expenses) and (b) a projected salary increase of 4.6%. Both (a) and (b) included an inflation component of 2.5%. The actuarial value of assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a five-year period. The employer contribution rate was 7.00% for 2020. The deposit rate payable by employee members is the rate of 7.00% as adopted by the governing body of the employer. The employee deposit rate and the employer contribution rate may be changed by the governing body of the employer within the options available in the Texas state statutes governing TCDRS.

	Contribution Rates			
	2020	2021		
Member	7.00%	7.00%		
Employer	7.00%	7.00%		
FY 2021 Employer Contributions	\$ 41,173			
FY 2021 Member Contributions	\$ 41,173			

#### **Actuarial Assumptions:**

The total pension liability in the December 31, 2020 actuarial valuation was determined using the following actuarial assumptions:

Valuation Date	December 31, 2020
Actuarial Cost Method	Entry Age Normal
Amortization Method	
Smoothing Period	Five Years
Recognition Method	Non-asymptotic
Corridor	None
Remaining Amortization Period	0 years
Discount Rate	7.60%
Long-Term Expected Investment	
Rate of Return*	7.60%
Salary Increases*	3.00%
Payroll Growth Rate	1.50%
*Includes Inflation of 2.50%	

#### -29-COTTLE COUNTY, TEXAS

#### NOTES TO FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021

The actuarial methods and assumptions are primarily based on a study of the District's workforce and estimate of benefits it will pay its employees. The economic and demographic assumptions have been established based on the 2021 experience study for TCDRS, details of which can be found in the 2021 Investigation and Experience Report on the TCDRS website.

#### **Discount Rate:**

The discount rate used to measure the total pension liability was 7.60%. The previous year's discount rate was 8.10%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers and the non-employer contributing entities are made at the statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The long-term rate of return on pension plan investments is 7.60%. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimates ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of geometric real rates of return for each major asset class included in the System's target asset allocation as of December 31, 2020 are summarized below:

Long Torm

		Long- i erm
		Expected
	Target	Portfolio Real
Asset Class	Allocation **	Rate of Return*
US Equities	11.50%	4.25%
Global Equities	2.50%	4.55%
International Equities - Developed	5.00%	4.25%
International Equities - Emerging	6.00%	4.75%
Investment-Grade Bonds	3.00%	-0.85%
Strategic Credit	9.00%	2.11%
Direct Lending	16.00%	6.70%
Distressed Debt	4.00%	5.70%
REIT Equities	2.00%	3.45%
Master Limited Partnerships	2.00%	5.10%
Private Real Estate Partnerships	6.00%	4.90%
Private Equity	25.00%	7.25%
Hedge Funds	6.00%	1.85%
Cash Equivalents	2.00%	-0.70%
Total	100.00%	
* • • • • • • • • • • • • • • • • • • •	1:6:0	5.0.00/

<sup>\* -</sup> Geometric real rates of return in addition to assumed inflation of 2.0%, per Cliffwater's 2021 capital market assumptions

<sup>\*\* -</sup> Target asset allocation adopted at the March 2021 TCDRS Board Meeting.

#### -30-COTTLE COUNTY, TEXAS

#### NOTES TO FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021

#### **Discount Rate Sensitivity Analysis:**

The following schedule shows the impact of the Net Pension Liability / (Asset) if the discount rate used was one percent less than and one percent greater than the discount rate that was used (7.60%) in measuring the 2020 Net Pension Asset.

	1% Decrease in		1% Increase in
	Discount Rate (6.60%)	Discount Rate (7.60%)	Discount Rate (8.60%)
Total Pension Liability	\$ 2,035,649	\$ 1,842,847	\$ 1,682,675
Fiduciary Net Position	(2,051,539)	(2,051,539)	(2,051,539)
Net Pension Liability / (Asset)	\$ (15,890)	\$ (208,692)	\$ (368,864)

<u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions:</u>

At December 31, 2020, the County reported an asset of \$208,692 for its proportionate share of the TCDRS net pension asset.

The net pension asset was measured as of December 31, 2020 and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of that date. The employer's proportion of the net pension asset was based on the employer's contributions to the pension plan relative to the contributions of all employers to the plan for the period January 1, 2020 through December 31, 2020.

For the plan year ended December 31, 2020, there were no changes in plan provisions.

During the year, the plan adopted a new discount rate of 7.60% compared to 8.10% in the prior year. The plan also reduced the inflation rate from 2.75% to 2.50%. Various other assumptions including mortality were also adjusted as a result of the 2021 experience study.

At December 31, 2020, the County reported its proportionate share of the TCDRS deferred outflows and inflows of resources related to pensions from the following sources:

Deferred

	Out	flows/(Inflows) of Resources
Differences Between Expected and Actual Economic Experience Changes of Assumptions	\$	(13,063) 66,999
Net Difference Between Projected and Actual Earnings		(70,743)
Contributions Paid to TCDRS Subsequent to the Measurement Date		31,105
Total	\$	14,298

### -31COTTLE COUNTY, TEXAS

#### NOTES TO FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021

The net amounts of the employer's balances of deferred outflows and inflows related to pensions will be recognized in pension expense as follows:

	Amortization of
	Deferred Outflows/(Inflows)
	of Resources
2021	21,990
2022	10,812
2023	(24,137)
2024	5,633
Thereafter	0

At December 31, 2020, the County reported deferred outflows and inflows of resources for the TCDRS pension plan as follows:

	De <sup>-</sup>	Deferred Outflows/(Inflows) of Resources			
Total Net Amounts as of December 31, 2020 Measurement Date	\$	(13,986)			
Contributions Made Subsequent to the Measurement Date		31,105			
Contributions Made Prior to the Measurement Date		(29,143)			
Net Deferred Outflows/(Inflows) related to the year ending December 31, 2020		28,162			
Amortization of Deferred Outflows/(Inflows)		(1,840)			
Total Net Amounts as of December 31, 2020	\$	14,298			

#### Pension Expense:

Pension expense for the plan for the year ended December 31, 2020 was \$6,171 and was calculated as follows:

	 Pension Expense
Service Cost	\$ 55,926
Interest on Total Pension Liability	137,406
Administrative Expenses	1,503
Member Contributions	(39,231)
Expected Investment Return Net of Investment Expenses	(152,252)
Amortization of Deferred Inflows and Outflows of Resources	1,812
Other	1,007
Total Pension Expense as of December 31, 2020	\$ 6,171

### -32COTTLE COUNTY, TEXAS

#### NOTES TO FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021

#### **Employees Covered by Benefit Terms:**

At the December 31, 2020 valuation and measurement date, the plan reported the following regarding employees covered by the benefit terms:

Inactive Employees or Beneficiaries Currently Receiving Benefits	18
Inactive Employees Entitled to but not Yet Receiving Benefits	26
Active Employees	32
Total Plan Employees	76

#### **G. LITIGATION AND COMMITMENTS**

There is no pending litigation against the County at September 30, 2021 that would have a material effect on the financial statements.

#### H. DEFERRED OUTFLOWS/INFLOWS OF RESOURCES

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The County has only one type of item, which arises only under a modified accrual basis of accounting, which qualifies for reporting in this category. Accordingly, the item, *unavailable revenue*, is reported only in the governmental funds balance sheet. The Governmental Funds report unavailable revenues from property taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

#### I. ACCRUED COMPENSATED ABSENCES

Accumulated unpaid leave amounts are not accrued in the governmental funds using the modified accrual basis of accounting but are reflected in the government-wide Statement of Net Position. At September 30, 2021, accrued employee benefits recorded on the Statement of Net Position were for vacation pay in the amount of \$7,500.



Exhibit B-1

#### SCHEDULE OF CHANGES IN NET PENSION ASSET AND RELATED RATIOS FOR THE YEAR ENDED SEPTEMBER 30, 2021

TOTAL PENSION LIABILITY / (ASSET)	_	12/31/2014	_	12/31/2015	-	12/31/2016	_	12/31/2017	12/31/2018	_	12/31/2019	_	12/31/2020
` ,													
Service Cost Interest Cost Effect of Plan Changes	\$	45,951 104,950	\$	33,498 111,100 (3,533)	\$	45,949 116,169	\$	37,923 120,698	\$ 39,104 127,064	\$	53,461 132,180	\$	55,926 137,406
Effect of Flan Changes  Effect of Economic/Demographic losses  Effect of Assumptions Changes or Inputs		2,622		(11,362) 18,578		(14,514)		15,044 20,711	4,950		(8,410)		(11,568) 83,749
Benefit Payments/Refunds of Contributions Proportionate Share adjustment	_	(70,431)	_	(85,733)	-	(84,228)	_	(117,345)	(132,918) 1,046	_	(113,840) (25)	_	(118,853) (130)
Net Change in Total Pension Liability	\$	83,092	\$	62,548	\$	63,376	\$	77,031	\$ 39,246	\$	63,366	\$	146,530
Total Pension Liability, Beginning	_	1,307,658	_	1,390,750	-	1,453,298	_	1,516,674	1,593,705	_	1,632,951	_	1,696,317
Total Pension Liability, Ending	\$_	1,390,750	\$_	1,453,298	\$	1,516,674	\$_	1,593,705	\$ 1,632,951	\$_	1,696,317	\$_	1,842,847
FIDUCIARY NET POSITION													
Employer Contributions Member Contributions Investment Income, Net of Expenses Benefit Payments/Refunds of Contributions Administrative Expenses Other	\$	30,341 30,341 105,277 (70,431) (1,140) 10,965	\$	31,214 31,214 19,299 (85,733) (1,097) (9,090)	\$	32,125 32,125 112,243 (84,228) (1,221) (7,930)	\$	28,216 28,216 231,857 (117,345) (1,173) (1,205)	\$ 31,097 31,097 (33,821) (132,918) (1,338)	\$	37,794 37,794 273,709 (113,840) (1,448) (1,045)	\$	39,231 39,231 196,272 (118,853) (1,503) (1,007)
Net Change in Fiduciary Net Position	\$	105,353	\$	(14,193)	\$	83,114	\$	168,566	\$ (105,869)	\$	232,964	\$	153,371
Fiduciary Net Position, Beginning	_	1,428,233	_	1,533,586	-	1,519,393	_	1,602,507	1,771,073	_	1,665,204	_	1,898,168
Fiduciary Net Position, Ending	\$_	1,533,586	\$_	1,519,393	\$	1,602,507	\$_	1,771,073	\$ 1,665,204	\$_	1,898,168	\$_	2,051,539
NET PENSION LIABILITY / (ASSET)	\$_	(142,836)	\$_	(66,095)	\$	(85,833)	\$_	(177,368)	\$ (32,253)	\$_	(201,851)	\$_	(208,692)
Fiduciary Net Position as a % of Total Pension Liability	_	110.27%	_	104.55%	-	105.66%	_	111.13%	101.98%	_	111.90%	_	111.32%
County's Covered-Employee Payroll	\$_	433,449	\$_	445,916	\$	458,931	\$_	403,086	\$ 444,244	\$_	539,853	\$_	560,432
Net Pension Asset as a % of Covered Employee Payroll	_	-32.95%	_	-14.82%	-	-18.70%	_	-44.00%	-7.26%	_	-37.39%	_	-37.24%

Note: Only seven years of data is presented in accordance with GASB #68, paragraph 138. "The information for all periods for the ten year schedules that are required to be presented as required supplementary information may not be available initially. In these cases, during the transition period, that information should be presented for as many years as are available. The schedules should not include information that is not measured in accordance with the requirements of this Statement."

#### -34-COTTLE COUNTY, TEXAS

**Exhibit B-2** 

### SCHEDULE OF EMPLOYER CONTRIBUTIONS FOR THE YEAR ENDED SEPTEMBER 30, 2021

Year Ending September 30,	Actuarially Determined Contribution	Actual Employer Contribution		_	Contribution Deficiency (Excess)	 Pensionable Covered Payroll (1)	Actual Contribution as a % of Covered Payroll
2015	\$ 30,223	\$	30,223	\$	-	\$ 431,757	0.07
2016	32,561		32,561		-	465,157	0.07
2017	28,397		28,397		-	405,676	0.07
2018	29,056		29,056		-	415,086	0.07
2019	37,130		37,130		-	530,429	0.07
2020	38,984		38,984		-	556,915	0.07
2021	41,173		41,173		-	588,188	0.07

Note: Only seven years of data are presented in accordance with GASB #68, paragraph 138. "The information for all periods for the ten year schedules that are required to be presented as required supplementary information may not be available initially. In these cases, during the transition period, that information should be presented for as many years as are available. The schedules should not include information that is not measured in accordance with the requirements of this Statement."

#### -35-COTTLE COUNTY, TEXAS

Exhibit B-3

### BUDGETARY COMPARISON - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2021

	_	(Unaudited) Budgeted Amounts Original Final				Actual Budgetary Basis	Variance with Final Budget Positive or (Negative)		
Revenues:		_			· <u>-</u>			_	
Taxes:									
Property Taxes	\$	1,100,700	\$	1,100,700	\$	1,085,676	\$	(15,024)	
Other Taxes		5,000		5,000		13,524		8,524	
Intergovernmental Revenue and Grants		46,719		46,718		121,692		74,974	
Charges for Services		60,150		60,150		88,433		28,283	
Fines and Fees		54,400		54,400		96,294		41,894	
Investment Earnings		2,000		2,000		30,902		28,902	
Other Revenue	_	5,450	_	5,450	_	20,972		15,522	
Total Revenues	\$	1,274,419	\$	1,274,418	\$	1,457,493	\$	183,075	
Expenditures: Current: General Government	\$	359,224	\$	356,102	\$	309,579	\$	46,523	
Judicial Administration	Ψ	213,200	Ψ	214,760	Ψ	210,504	Ψ	4,256	
Financial Administration		127,184		128,745		123,957		4,788	
Public Facilities		115,996		115,996		107,564		8,432	
Public Safety		204,642		204,642		194,885		9,757	
EMS		234,322		234,322		220,666		13,656	
Extension Service		19,851		19,851		7,081		12,770	
Total Expenditures	\$	1,274,419	\$_	1,274,418	\$	1,174,236	<u>\$</u>	100,182	
Excess (Deficiency) of Revenues	Ψ_	1,274,415	Ψ_	1,274,410	Ψ_	1,174,200	Ψ_	100,102	
Over (Under) Expenditures	\$_	0	\$_	0	\$_	283,257	\$	283,257	
Other Financing Sources:									
Transfers In	\$		\$		\$	10,000	\$	10,000	
Total Other Financing Sources	\$	0	\$	0	\$	10,000	\$	10,000	
Net Change in Fund Balances	\$	0	\$	0	\$	293,257	\$	293,257	
Fund Balances - Beginning	_	2,443,835	_	2,443,835	_	2,443,835	_		
Fund Balances - Ending	\$_	2,443,835	\$_	2,443,835	\$_	2,737,092	\$	293,257	

#### -36-COTTLE COUNTY, TEXAS

#### Exhibit B-4

### BUDGETARY COMPARISON - ROAD & BRIDGE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2021

Revenues:	<u>-</u>	(Unaudited) Budgeted Amounts Original Final			_	Actual Budgetary Basis	Variance with Final Budget Positive or (Negative)		
Taxes: Property Taxes License and Permits Intergovernmental Revenue and Grants Fines and Fees Investment Earnings Other Revenue Total Revenues	\$ - \$_	304,598 64,000 28,000 4,000	\$ 	304,598 64,000 28,000 4,000	\$ 	334,903 67,119 46,676 11,969 2,705 199 463,571	\$ 	30,305 3,119 18,676 7,969 2,705 199 62,973	
Expenditures: Current: Road and Bridge Total Expenditures Excess (Deficiency) of Revenues Over (Under) Expenditures	\$_ \$_ \$_	390,598 390,598 10,000	\$_ \$_ \$_	390,598 390,598 10,000	\$_ \$_ \$_	425,344 425,344 38,227	\$_ \$_ \$_	(34,746) (34,746) 28,227	
Other Financing Sources (Uses): Transfer (Out) Sale of Real and Personal Property Total Other Financing Sources (Uses) Net Change in Fund Balances	\$ _ \$_	(10,000) (10,000) 0	\$ \$_ \$_	(10,000) (10,000)	\$ \$_ \$_	(10,000) 9,865 (135) 38,092	\$ _ \$_	9,865 9,865 38,092	
Fund Balances - Beginning Fund Balances - Ending	- \$_	508,749 508,749	\$ <u></u>	508,749 508,749	\$ <u></u>	508,749 546,841	- \$_	38,092	

### -37COTTLE COUNTY, TEXAS

### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED SEPTEMBER 30, 2021

#### A. PENSION PLAN

#### CHANGES OF BENEFIT TERMS

There were no changes of benefit terms that affected measurement of the total pension liability during the measurement period.

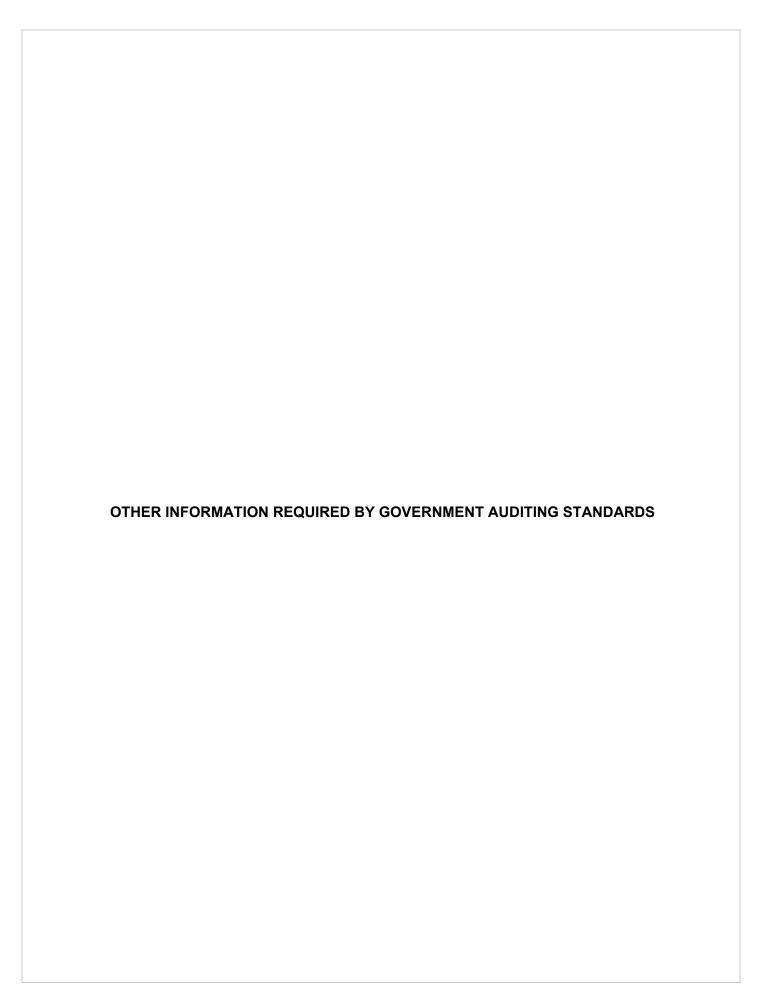
#### CHANGES OF ASSUMPTIONS

There were new inflation, mortality, and other assumptions that affected measurement of the total pension liability during the measurement period.

#### **B. BUDGETARY DATA**

The County follows these procedures in establishing budgetary data reflected in these financial statements:

- 1. In the event the Commissioners' Court increases property taxes three percent or less, no public hearing is required. If the Court increases taxes more than three but less than eight percent, then a public hearing is required prior to final adoption. If the Court increases taxes more than eight percent, a public hearing is required and taxes are subject to a rollback petition and election. Beginning with the 1999 tax levy, any increase in property taxes will require a public hearing.
- 2. Public hearings are conducted at the Cottle County Courthouse to obtain taxpayer comments.
- 3. Prior to October 1, the budget is legally enacted through adoption of an order by the Commissioners' Court.
- 4. Any budget amendments altering expenditures of any department must be approved by the Commissioners' Court. There must be an emergency condition existing in order for the Court to increase the total budget.
- 5. Budgets for the various funds are adopted on a basis consistent with Generally Accepted Accounting Principles (GAAP), with the exception of tax revenues being reported on the cash basis. Budget and actual amounts are recorded on the same basis.
- 6. Expenditures in excess of appropriations are required by state statutes to be reported down to the department classification.
- 7. The budgeted amounts presented in these statements are as originally adopted, or as amended by, the Commissioners' Court during the year ended September 30, 2021.



#### Bolinger, Segars, Gilbert & Moss, L.L.P.

#### CERTIFIED PUBLIC ACCOUNTANTS

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Lubbock, Texas 79423-1954

## REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

#### **Independent Auditor's Report**

To the Honorable Judge and Members of the Commissioners' Court of Cottle County, Texas

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Cottle County, Texas, as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise Cottle County, Texas' basic financial statements, and have issued our report thereon dated January 14, 2022.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Cottle County, Texas' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Cottle County, Texas' internal control. Accordingly, we do not express an opinion on the effectiveness of Cottle County, Texas' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Cottle County, Texas' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Bolinger, Segars, Silbert & Mars LLP

Certified Public Accountants

Lubbock, Texas

January 14, 2022